ORIGINAL **OPEN MEETING**



MEMORDANDUM

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Arizona Corporation Commission DOCKETED

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THE COMMIS**2000** NAN 30 I A 8: 43

FROM:

Utilities Division CORP COMMISSION

DOCUMENT CONTROL

DATE:

January 30, 2007

IN THE MATTER OF THE APPLICATION OF QWEST CORPORATION RE:

TARIFF FILING TO INTRODUCE 811 SERVICES (DOCKET NO. T-01051B-

07-0033)

On August 29, 2005, Owest Corporation ("Owest") filed tariff revisions to introduce 811 Service. The Federal Communications Commission ("FCC") has designated 811 as the national abbreviated dialing code to be used by state One Call notification systems for providing advance notice of excavation activities to underground facility operators. The service provides for the translation of "811" to a toll free or local telephone number so that the call can be routed to the appropriate One Call notification center. Because the calls are routed to a toll free or local telephone number toll charges will not be assessed to the caller.

The proposed non-recurring charges for the service are \$131.60 for each number to which 811 calls are to be routed and a central office activation charge of \$19.43 per switch. In addition, the customer will be assessed a charge of \$0.0084 for each call that is routed to the One Call notification system. In its cover letter attached to the proposed tariff revisions, Qwest stated that the proposed rates reflect Owest's Total Service Long Run Incremental Cost ("TSLRIC") of providing the service. The Arizona Corporation Commission ("Commission"), in Decision No. 65047, approved Qwest's proposed 211, 311 and 511 Service tariffs; with the non-recurring and recurring rates set at Qwest's filed TSLRIC. During its review of the filing, Staff determined that the proposed rates for the service differ from the current rates for 211, 311 and 511 Service. Owest provided Staff with information to support the proposed rates.

During it's the course of its evaluation of the filing, Staff was contacted by Arizona Blue Stake ("ABS"), the One Call Center administrator for Arizona. Essentially, ABS does not believe that it should be responsible for paying the cost of implementation of 811 Service. In its view, 811 Service is being implemented for the safety of the public. In addition, the service helps to keep telecommunications companies' facilities in service by reducing the possibility that their facilities may be cut. ABS also believes that because it must implement 811 dialing as a result of federal legislation, it should not be responsible for the cost of implementation of the dialing arrangement.

ABS also points out that recovery of 811 Service costs through charges assessed on it is not the least complex way to recover costs that it believes should be recovered from the public.

¹ In the Matter of The Use of N11 Codes and Other Abbreviated Dialing Arrangements, Sixth Report and Order, CC Docket No. 92-105, (2005).

ABS asserts that the telephone company ratepayers will either cover the cost of 811 Service through the charges that utilities assess for their services or through their telephone company bills. Because the same people will pay regardless of whether there is a tariff or if the costs are absorbed by the telecommunications companies, ABS believes that the telephone companies should absorb the costs of implementation for administrative convenience and consistency among companies.

Staff has reviewed the filing and agrees with ABS that 811 dialing is being implemented for the safety of the public. In addition, the information that Qwest filed in support of its rates indicates that the total costs of implementation of 811 dialing are an extremely small portion of the total costs of providing the telecommunications service. Staff would also note that in all other instances where N11 dialing has been implemented in Arizona, telecommunications companies other than Qwest have implemented the dialing arrangement at no charge to the entity that benefits from its use. Staff would also note that the Commission approved 711 Service at no charge to the provider of the state Telecommunications Relay Service for the hearing-impaired.

Therefore, Staff recommends approval of the 811 Service with the charges for the service set at zero.

Ernest G. Johnson

Director

Utilities Division

EGJ:WMS:red\MAS

ORIGINATOR: Wilfred Shand, Jr.

1	BEFORE THE ARIZONA CORPORATION COMMISSION			
2	JEFF HATCH-MILLER Chairman			
3	WILLIAM A. MUNDELL Commissioner			
4	MIKE GLEASON Commissioner			
5	KRISTIN K. MAYES Commissioner			
6	GARY PIERCE			
7	Commissioner			
8	IN THE MATTER OF THE APPLICATION DOCKET NO. T-01051B-07-0033			
9	OF QWEST CORPORATION TARIFF FILING TO INTRODUCE 811 SERVICES. DECISION NO			
10) <u>ORDER</u>			
11				
12	Open Meeting February 13 and 14, 2007			
13	Phoenix, Arizona			
14	BY THE COMMISSION:			
15	FINDINGS OF FACT			
16	1. Qwest Corporation ("Qwest") is certificated to provide telecommunications service			
17	as a public service corporation in the State of Arizona.			
18	2. On January 17, 2007, Qwest filed tariff revisions to introduce 811 Service:			
19	Exchange and Network Services Price Cap Tariff			
20	Section 10, Pages 60 through 66, Release 1			
21	3. The Federal Communications Commission ("FCC") has designated 811 as the			
22	national abbreviated dialing code to be used by state One Call notification systems for providing			
23	advance notice of excavation activities to underground facility operators. The service provides			
24	for the translation of "811" to a toll free or local telephone number so that the call can be routed to			
25	the appropriate One Call notification center.			
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27				
28	¹ In the Matter of The Use of N11 Codes and Other Abbreviated Dialing Arrangements, Sixth Report and Order, CC			

23.24.

- 4. The FCC concluded that calls to One Call Centers using an abbreviated dialing code must use 811 as the national abbreviated dialing code for providing advanced notice of excavation activities to underground facility operators on or before April 13, 2007.
- 5. The proposed non-recurring charges for the service are \$131.60 for each number to which 811 calls are to be routed and a central office activation charge of \$19.43 per switch. In addition, the customer will be assessed a charge of \$0.0084 for each call that is routed to the One Call notification system. All of the charges would be assessed on Arizona Blue Stake ("ABS"), the One Call Center administrator for Arizona. In its cover letter attached to the proposed tariff revisions, Qwest stated that the proposed rates reflect Qwest's Total Service Long Run Incremental Cost ("TSLRIC") of providing the service. The Arizona Corporation Commission ("Commission"), in Decision No. 65047, approved Qwest's proposed 211, 311 and 511 Service tariffs; with the non-recurring and recurring rates set at Qwest's filed TSLRIC. During its review of the filing, Staff determined that the proposed rates for the service differ from the current rates for 211, 311 and 511 Service. Qwest provided Staff with additional information to support the proposed rates.
- 6. During the course of its evaluation of the filing, Staff was contacted by ABS. Essentially, ABS does not believe that it should be responsible for paying the cost of implementation of 811 Service. In its view, 811 Service is being implemented for the safety of the public. In addition, the service helps to keep telecommunications companies' facilities in service by reducing the possibility that their facilities may be cut. ABS also believes that because it must implement 811 dialing as a result of federal legislation, it should not be responsible for the cost of implementation of the dialing arrangement.
- 7. ABS also points out that recovery of 811 Service costs through charges assessed on it is not the least complex way to recover costs that it believes should be recovered from the public. ABS asserts that the telephone company ratepayers will either cover the cost of 811 Service through the charges that utilities assess for their services or through their telephone company bills. Because the same people will pay regardless of whether there is a tariff or if the costs are absorbed by the telecommunications companies, ABS believes that the telephone

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companies should absorb the costs of implementation for administrative convenience and consistency among companies.

- 8. Staff has reviewed the filing and agrees with ABS that 811 dialing is being implemented for the safety of the public. In addition, the information that Qwest filed in support of its rates indicates that the total costs of implementation of 811 dialing are an extremely small portion of the total costs of providing the telecommunications service. Staff would also note that in all other instances where N11 dialing has been implemented in Arizona, telecommunications companies other than Owest have implemented the dialing arrangement at no charge to the entity that benefits from its use. Staff would also note that the Commission approved 711 Service at no charge to the provider of the state Telecommunications Relay Service for the hearing-impaired.
- 9. Staff has recommended approval of the 811 Service with the charges for the service set at zero.

CONCLUSIONS OF LAW

- 1. Qwest is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.
- 2. The Commission has jurisdiction over Owest and over the subject matter of the Application.
- 3. Approval of the filing will not result in an increase in rates as contemplated by A.R.S. 40-250.
- 4. The Commission, having reviewed the tariff pages (copies of which are contained in the Commission's tariff files) and Staff's Memorandum dated January 30, 2007 concludes that it is in the public interest to approve 811 Service with the charges for the service set at zero.

Decision No.

1		<u>ORDER</u>				
2	IT IS THEREFORE ORDERED that the tariff filing, with the charges for the service set at					
3	zero, be and hereby is approved.					
4	IT IS FURTHER ORDER	ED this Decision shall b	ecome effective immedi	iately.		
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6	BY THE ORDER OF	THE ARIZONA COR	PORATION COMMI	SSION		
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8	·					
9	CHAIRMAN		COMMISSIONER			
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12	COMMISSIONER	COMMISSIONER	COM	MISSIONER		
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15		Commission to be	affixed at the Capitolday of	, in the City of		
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19		BRIAN C. McNEIL Executive Director				
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21	DISSENT:					
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			Decision No.			

Decision No. ____

1 2	SERVICE LIST FOR: Qwest Corpo DOCKET NO. T-01051B-07-0033	ration			
3	Mr. Terry Lucas				
4	Regulatory Manager				
5	Qwest Corporation 20 E. Thomas Road – 16 th Floor				
6	Phoenix, Arizona 85012				
7	Mr. Ernest G. Johnson Director, Utilities Division				
8	Arizona Corporation Commission 1200 West Washington Phoenix, Arizona 85007				
9					
10	Mr. Christopher C. Kempley				
11	Chief Counsel Arizona Corporation Commission				
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